

Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 056216
ORIGIN IO-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY: IO/IBC/BA:KBANDERSON

APPROVED BY: IO/SA:TBROWN

-----118925 051041Z /16

R 041527Z MAR 78

FM SECSTATE WASHDC

INFO USMISSION USUN NEW YORK 0000

LIMITED OFFICIAL USE STATE 056216

FOR CUNNINGHAM FROM HENNES

FOLLOWING REPEAT USNATO 02135, SENT SECSTATE 1 MARCH:

QUOTE LIMITED OFFICIAL USE USNATO 02135

E. O. 11652: N/A

TAGS: NATO, AORG

SUBJECT: FIRST CLASS TRAVEL IN NATO

REF: (A) STATE 049452, (B) USNATO 1952

1. THE TEXT OF THE LETTER FORWARDED TO SYG LUNS ON
FEBRUARY 27, 1978, IS QUOTED AT THE END OF THIS MESSAGE.

2. ALTHOUGH VAN CAMPEN ANTICIPATED A WRITTEN REPLY UPON
SYG LUNS' RETURN WITHIN A WEEK, HE MADE THE FOLLOWING
INTERIM VERBAL COMMENTS TODAY:

(A) HE CHALLENGED MISSION'S BASIC ASSUMPTION THAT THE
ADMINISTRATION HAD BEEN REQUESTED TO UNDERTAKE SUCH A
STUDY. ALTHOUGH THE BUDGET REPORT HAD BEEN APPROVED BY
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 056216

COUNCIL, THE COUNCIL HAD SPECIFICALLY APPROVED THE
RECOMMENDATION OF C-M(75)78 AND THE PORTION DEALING WITH
FIRST-CLASS AIR TRAVEL (PARA 5 REFTL) WAS NOT A
SPECIFIC RECOMMENDATION. THEREFORE, SUCH A REQUEST HAD
NOT BEEN EXPLICITLY PUT FORWARD BY THE COUNCIL.

(B) HE HAD SPOKEN WITH REPRESENTATIVES OF OTHER

INTERNATIONAL ORGANIZATIONS AND FOUND IT IS NOT POSSIBLE TO COORDINATE POLICIES ON FIRST-CLASS AIR TRAVEL. NATO HAS BEEN UNABLE TO REACH AGREEMENT WITH OECD AND EC.

(C) NATO IS BUDGET IS VERY TIGHT FOR THE VARIOUS GROUPS HERE. IN ORDER TO KEEP THESE TIGHT BUDGETS UNDER CONTROL, MOST OF THE A6/7 EMPLOYEES USE ECONOMY OR SECOND-CLASS TRAVEL.

(D) THE IS IS UNHAPPY NOW, AND WOULD SEE THIS AS AN ATTACK ON THEIR BASIC EMPLOYMENT RIGHTS AT THE A6/A7 LEVEL, I. E. "LES DROITS ACQUIS."

(E) FYI:

(1) NATO CONTROLLER HAS ADVISED MISSION THAT NATO IN CY 1977 SPENT BF 1,050,000 ON FIRST-CLASS TRAVEL FOR A6/A7 NATO EMPLOYEES BOTH WITHIN AND OUTSIDE EUROPE. BF 300,000 OF THAT FIGURE HAS BEEN FOR FIRST-CLASS TRAVEL BY THE BOARD OF AUDITORS WHO ARE CLASSIFIED AS A/7. HAD TRAVEL BEEN BY ECONOMY CLASS, BF 350,000 WOULD HAVE BEEN SAVED.

(2) IS DIRECTOR OF ADMINISTRATION, IN OFF-THE-RECORD COMMENT TODAY, NOTED THE DIFFICULTY HE WOULD HAVE WITHIN NATO OF COORDINATING PROPOSED LANGUAGE WITH THE SUBORDINATE ORGANIZATIONS AND THE STAFF LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 056216

ASSOCIATION, NOT TO MENTION OECD AND OTHER CCG ORGANIZATIONS. THUS, HE SUGGESTS THAT AMBASSADOR BENNETT RAISE IN COUNCIL THE PRECISE WORDING OF THE US SUGGESTION AND, IF COUNCIL APPROVAL IS OBTAINED, THE TORTUOUS ADMINISTRATION COORDINATION PROCEDURES WOULD BE THEREBY BYPASSED. END FYI.

(F) IN VIEW OF FYI 2, ABOVE, WE BELIEVE AMBASSADOR BENNETT'S GUIDANCE FOR HIS INTERVENTION ON THIS SUBJECT IN THE NEXT NAC SCHEDULED SHOULD CONTAIN:

(1) THE COUNCIL SHOULD BE INFORMED OF THE RECENT UN DECISION:

BEGIN QUOTE:

THE GENERAL ASSEMBLY,

RECALLING THE PROVISIONS OF ITS RESOLUTION 1978 (XVII) OF 11 DECEMBER 1965 AND 2245 (XXI) OF 20 DECEMBER 1966 REGARDING THE SYSTEM OF TRAVEL AND SUBSISTENCE ALLOWANCES TO MEMBERS OF ORGANS AND SUBSIDIARY ORGANS OF THE UNITED NATIONS,

RECALLING FURTHER ITS RESOLUTION 3198 (XXVIII) OF
18 DECEMBER 1973 ON THE STANDARDS OF ACCOMMODATION FOR
OFFICIAL TRAVEL OF UNITED NATIONS STAFF,

AWARE OF THE DESIRABILITY FOR ECONOMY IN THE CONDUCT OF
OPERATIONS OF THE UNITED NATIONS,

CONSCIOUS OF THE CONSIDERABLE COST DIFFERENTIAL BETWEEN
FIRST CLASS, ECONOMY CLASS AND OTHER AIR FARES,
DESIRING TO ACHIEVE SUBSTANTIAL SAVINGS BY REDUCING THE
AMOUNT EXPENDED ON TRAVEL BY THE UNITED NATIONS AS FAR
AS POSSIBLE,

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 056216

1. NOTES THE REPORT ON FIRST-CLASS TRAVEL IN THE
UNITED NATIONS ORGANIZATIONS SUBMITTED BY THE JOINT
INSPECTION UNIT AND THE NOTE BY THE SECRETARY-GENERAL
AS WELL AS THE REPORT OF THE ADVISORY COMMITTEE;

2. DECIDES THAT THE PRINCIPLE OF SEEKING THE MOST
ECONOMICAL AIR FARE STRUCTURES SHALL BE IMPLEMENTED AS
FOLLOWS:

(A) THE SECRETARY-GENERAL AND ONE REPRESENTATIVE OF
EACH MEMBER STATE ATTENDING REGULAR, SPECIAL AND
EMERGENCY SPECIAL SESSIONS OF THE GENERAL ASSEMBLY
SHALL BE ENTITLED TO FIRST-CLASS TRAVEL;

(B) OTHER PERSONS PREVIOUSLY ENTITLED TO FIRST-CLASS
TRAVEL UNDER GENERAL ASSEMBLY RESOLUTIONS 2245 (XXI)
AND 3198 (XXVIII) AND THOSE CHAIRMEN OF INTERGOVERNMENTAL
COMMITTEES AT PRESENT ENTITLED TO TRAVEL PAID BY THE
UNITED NATIONS SHALL BE ENTITLED TO FIRST-CLASS TRAVEL
ONLY WHEN THE DURATION OF A PARTICULAR FLIGHT EXCEEDS
NINE HOURS (BY THE MOST DIRECT AND ECONOMICAL ROUTE),
INCLUDING SCHEDULED STOPS FOR SUCH PURPOSES AS CHANGE
OF PLANES OR REFUELLING, BUT EXCLUDING TRAVEL TIME TO
AND FROM AIRPORTS;

(C) PAYMENT BY THE UNITED NATIONS FOR TRAVEL EXPENSES
IN ALL OTHER CASES SHALL BE LIMITED TO THE LEAST
COSTLY AIR-FARE STRUCTURE REGULARLY AVAILABLE, OR ITS
EQUIVALENT, BY RECOGNIZED PUBLIC CARRIER VIA THE
SHORTEST AND MOST DIRECT ROUTE; END QUOTE.

2. OECD, IN AMENDING ITS FIRST CLASS TRAVEL REGULATIONS
ON 1 JANUARY 1977, DOES NOT AUTHORIZE FIRST CLASS TRAVEL
FOR ITS A6/A7 EMPLOYEES WITHIN EUROPE NOR TO
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 05 STATE 056216

WASHINGTON D.C. NOR NEW YORK.

3. MY AUTHORITIES PROPOSE IN LINE WITH CIVIL BUDGET COMMITTEE UNDERSTANDING CONTAINED IN PARAGRAPH 11B, CM(75)78, APPROVED IN COUNCIL 17 DECEMBER 1975, THAT THE NATO TRAVEL REGULATIONS CONTAINED IN ARTICLE 40.22 OF THE NATO STAFF REGULATIONS BE AMENDED TO READ:

"A. UNCLASSIFIED MEMBERS OF THE STAFF AT THE ASSISTANT SECRETARY GENERAL LEVEL AND ABOVE WILL BE ENTITLED TO FIRST-CLASS TRAVEL."

4. IN THE EVENT THAT IT IS NECESSARY TO DEVELOP COUNCIL CONSENSUS TO PERMIT ACCEPTANCE OF ABOVE, AMBASSADOR WILL BE AUTHORIZED TO EXPAND 40.22 BY ADDING:

QUOTE AUTHOIZES THE SECRETARY GENERAL TO EXERCISE HIS DISCRETION IN MAKING EXCEPTIONS IN THE MOST EXIGENT CIRCUMSTANCES TO ALLOW FIRST-CLASS TRAVEL ON A CASE-BY-CASE BASIS AND REQUESTS THE SYG TO REPORT ANNUALLY TO THE CIVIL BUDGET COMMITTEE ON THE IMPLEMENTATION OF THE PRESENT RESOLUTION, NOTING ALL EXCEPTIONS MADE UNDER THIS DISCRETIONARY POWER, THE REASONS THEREFOR, AND THE SAVINGS ACHIEVED THROUGH UTILIZATION OF ECONOMY AND OTHER AIR FARES. UNQUOTE.

3. REQUEST CONCURRENCE AND ADDITIONAL GUIDANCE AS REQUIRED TO ENABLE MISSION INTERVENTION AT THE NEXT COUNCIL MEETING WITHOUT AWAITING THE FORMAL SYG REPLY.

4.TEXT OF LETTER FOLLOWS:

BEGIN TEXT: DEAR MR. SECRETARY GENERAL

MY AUTHORITIES HAVE REQUESTED THAT I FORMALLY INTERVENE AT THE NEXT MEETING OF THE COUNCIL TO ENQUIRE WHY THE NATO INTERNATIONAL STAFF ADMINISTRATION HAS APPARENTLY NOT LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 06 STATE 056216

TAKEN ANY ACTION, TO DATE, REGARDING AMENDMENT OF TRAVEL REGULATIONS WITH THE AIM OF RESTRICTING ENTITLEMENT TO FIRST CLASS AIR TRAVEL TO STAFF MEMBERS OF THE RANK OF ASSISTANT SECRETARY GENERAL AND ABOVE. THE CIVIL BUDGET COMMITTEE REQUESTED THIS ACTION IN C-M(75)78, 11 DECEMBER 1975, AND THE COUNCIL CONCURRED IN THE CBC REPORT ON 17 DECEMBER 1975.

THE SUBJECT OF FIRST CLASS AIR TRAVEL ENTITLEMENT HAS BECOME A MAJOR TOPIC OF U.S. CONGRESSIONAL 1979 BUDGET AUTHORIZATION IN THE LAST FORTNIGHT, AT WHICH TIME, THE CONGRESSIONAL COMMITTEE ON INTERNATIONAL ORGANIZATIONS WAS ADVISED THAT THE UN GENERAL ASSEMBLY HAD APPROVED A RESOLUTION RESTRICTING FIRST CLASS TRAVEL TO SECRETARY GENERAL WALDHEIM ALONE, EXCEPT FOR THE CHAIRMAN OF INTER GOVERNMENTAL COMMITTEES WHEN A PARTICULAR FLIGHT EXCEEDS NINE HOURS BY THE MOST DIRECT AND ECONOMIC ROUTE.

YOU MAY NOT BE AWARE OF CHANGES TO U.S. GOVERNMENTAL REGULATIONS WHICH EXCLUDE U.S. EQUIVALENTS TO NATO A-7 AND A-6 GRADES FROM FIRST CLASS AIR TRAVEL ENTITLEMENT, BUT THIS FACTOR COUPLED WITH THE UN RESOLUTION WILL CAUSE OTHER INTERNATIONAL ORGANIZATIONS' AIR TRAVEL POLICIES TO BE SCRUTINIZED MOST CAREFULLY.

MY AUTHORITIES ARE FURTHER INTERESTED IN KNOWING WHY THE INTERNATIONAL STAFF FAILED TO IMPLEMENT THE COUNCIL DECISION AND WHETHER A PROCEDURE CANNOT BE DEVELOPED TO INSURE IMPLEMENTATION OF COUNCIL DECISIONS.

MY AUTHORITIES EMPHASIZE THEIR CONCERN OVER ANY FURTHER DELAY IN IMPLEMENTATION OF THE PROPOSED REVISED TRAVEL LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 07 STATE 056216

REGULATIONS IN VIEW OF THE IMMINENT U.S. CONGRESSIONAL HEARINGS ON NATO TRAVEL AND THE FACT THAT A COUNCIL DECISION HAS BEEN APPARENTLY IGNORED FOR OVER TWO YEARS.

I AM SURE THAT IN LIGHT OF THE ABOVE FACTS YOU WOULD WISH TO HAVE THIS APPARENT ADMINISTRATIVE OVERSIGHT CORRECTED. MY AUTHORITIES ASSURE ME THEY WISH TO AVOID THE POSSIBILITY OF FURTHER RESTRICTIVE PROPOSALS SIMILAR TO THOSE APPROVED IN THE UNITED NATIONS. END TEXT.

3. CORRECTION: SECOND SENTENCE IN PARA 2(A) SHOULD READ: ALTHOUGH THE BUDGET REPORT HAD BEEN APPROVED BY THE COUNCIL AND THE COUNCIL HAD SPECIFICALLY APPROVED THE RECOMMENDATION OF C-M(75)78, THE PORTION DEALING WITH FIRST-CLASS AIR TRAVEL (PARA 5 REFTEL) WAS NOT A SPECIFIC RECOMMENDATION. GLITMAN UNQUOTE. CHRISTOPHER

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ALLIANCE, BUDGETS, PERSONNEL TRAVEL
Control Number: n/a
Copy: SINGLE
Draft Date: 04 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE056216
Document Source: CORE
Document Unique ID: 00
Drafter: IO/IBC/BA:KBANDERSON
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780100-0110
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197803105/aaaadloa.tel
Line Count: 272
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8c437bb8-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 78 STATE 49452, 78 USNATO 1952
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01 aug 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3114229
Secure: OPEN
Status: NATIVE
Subject: FIRST CLASS TRAVEL IN NATO
TAGS: AORG, ABUD, MARR, US, XT, NATO
To: USUN NEW YORK
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/8c437bb8-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014